ECONOMIC AND WORKFORCE DEVELOPMENT MICHAEL COHEN, DIRECTOR



CITY AND COUNTY OF SAN FRANCISCO GAVIN NEWSOM, MAYOR

### **MEMORANDUM**

TO:Members of the SFMTA BoardCC:Nathaniel FordFROM:Michael CohenDATE:March 30, 2010RE:Overview of the Hunters Point Shipyard Phase 2-Candlestick Point Integrated<br/>Development Project and Transportation Plan

On April 6<sup>th</sup> 2010, the Office of Economic and Workforce Development (OEWD) and staff from the San Francisco Municipal Transportation Agency (SFMTA) will present an overview of the Hunters Point Shipyard Phase 2-Candlestick Point Integrated Development Project to members of the Policy and Governance Committee of the SFMTA Board. This overview was previously given to the Policy and Governance Committee of the SFMTA Board at their February 9<sup>th</sup> 2010 meeting. The overview will provide detail on the Project's proposed land use plan and development program, planning process, schedule and will focus specifically on the elements of the Project's multi-modal Transportation Plan. The goal of this presentation is to provide the Committee members with an overview of the Project's goals and objectives as they relate to transportation.

#### **Background**

The Hunters Point Shipyard Phase 2-Candlestick Point project covers approximately 702-acres along the southeastern waterfront of San Francisco. For over a decade, the redevelopment of the Shipyard and Candlestick Point has proceeded on parallel, largely separate paths, but over the last few years, the City and the Agency have been working with the Bayview Hunters Point community on redeveloping the two sites together. Over the past three years alone, more 190 public and community meetings have been held on the project.

In May 2007, the Mayor, the Board of Supervisors, the Redevelopment Agency Commission and the two community advisory groups who advise on planning efforts in these areas, the Hunters Point Shipyard Citizens Advisory Committee and the Bayview Hunters Point Redevelopment Project Area Committee, endorsed a "Conceptual Framework" for the Project, envisioning hundreds of acres of new and restored waterfront parks and open space, thousands of new units of housing including a robust affordable housing program, retail and research and development uses, a permanent space for the existing artist colony, and a site for a potential new stadium for the 49ers.

In June 2008, City voters approved Proposition G, the Jobs, Parks and Housing Initiative which, (i) adopted overarching policies for the revitalization of the Project site; (ii) authorized the conveyance of the City's Recreation and Park interests within Candlestick Point in furtherance of the Project, (iii) repealed Propositions D and F relating to prior plans for the development of Candlestick Point; and (iv) urged the City, the Agency and all other governmental agencies with jurisdiction to proceed expeditiously with the Project.

The City's plan to revitalize the Hunters Point Shipyard and Candlestick Point is one of the most important development projects in the City's modern history, both because of the scale and scope of public benefits it will deliver to the underserved Bayview Hunters Point community. Consistent with Conceptual Framework and Proposition G, the proposed land use and development program on the Shipyard and Candlestick Point is comprised of the following elements, which is shown in <u>Attachment A.</u>

- 10,500 residential housing units, of which 31.86% (3,345) will be below-market at a range of income levels.
- The rebuilding of the Alice Griffith public housing development, which includes replacement of the existing units.
- 2,500,000 sq. ft. of research and development uses, including emerging industries and technologies such as green technology and anchored by a new United Nations Global Sustainability Center.
- 150,000 sq. ft. of office and other commercial uses on Candlestick Point.
- 336 acres of new and restored open space and active recreation areas.
- 635,000 sq. ft. of regional retail on Candlestick Point.
- 125,000 sq. ft. of neighborhood-serving retail on both the Shipyard and Candlestick Point.
- Permanent space for the existing Shipyard artists
- A 150,000 sq. ft. (220-room) hotel on Candlestick Point.
- A 10,000-seat performance venue on Candlestick Point.
- A new, 69,000-seat, world-class football stadium for the 49ers (The Project also includes a non-stadium alternative of expanded commercial and residential uses).
- Community facilities, including a fire station on the Shipyard and expanded police station on Candlestick Point.
- A 300-slip marina on the Shipyard.

The development of the Shipyard and Candlestick Point will require substantial new public infrastructure, including new and improved roads, new transit centers and new connections to existing City transit centers, and provisions for water, sewer/storm drainage, electrical, communication, and gas utilities. In addition, the Project is targeting LEED GOLD certification for Neighborhood Development for the entire development.

#### **Transportation Plan**

Between 2006 and 2009, SFMTA and OEWD in working with the developer and transportation consultants for the Project developed a comprehensive Transportation Plan that is designed to meet four key objectives:

- 1. Meet the Project goals of being a transit-oriented, bicycle and pedestrian-friendly, accessible for all modes while managing traffic and parking issues to create a livable and sustainable community and dramatically improving transit quality and access to the existing Bayview Hunters Point neighborhood.
- 2. Remain consistent with SFMTA-based transportation policies, plans and objectives, including the Transit Effectiveness Project, the Short-Range Transit Plan, the Bicycle Plan, the Better Streets Plan, SFGo, SF Park and related agency policies regarding traffic calming, parking and traffic management.
- 3. Integrate transportation policies and infrastructure in a cost-effective, sustainable and strategically viable implementation plan that is closely coordinated with the phased build-out of the development.

Extensive and continuous staff collaboration between several SFMTA divisions including, Muni Service Planning, Traffic Engineering, Sustainable Streets (including Traffic Calming, Bicycle and Pedestrian Planning), Safety, Rail Engineering, Construction, Real Estate and Finance and OEWD has been key to developing each component of this Plan and its overall structure. Specifically, the very same methodology used to develop the Transit Effectiveness Project and its related service costs analysis for creating sustainable Muni service within san Francisco informed the development of the Project's own Muni service plan to ensure compatibility and consistency with the City-wide Muni network. This coordination is reflected both in the Transportation Plan, which in turn serves as the basis of the Project's Transportation Impact Study and the related Transportation Section of the Project's Draft Environmental Impact Report (DEIR) and related proposed mitigation measures.

#### **Transportation Network**

The transportation network and associated roadway improvements and bike and pedestrian networks, which are detailed in <u>Attachments B, C and D</u>, detail the integrated connections from surrounding areas to this site. Currently the Shipyard is served by only one Muni line, the 19 Polk, and Candlestick Point is only served by the 29 Sunset, though the T-Third light rail and several other Muni bus lines are within a half-mile of the Project boundaries. The development will create a significant need for new and improved transit service and networks. Some of these improvements include:

• Extensions and increase in frequency along select Muni lines, creation of a new Rapid Bus service linking the Project to BART and Caltrain, and two new Downtown express lines, building upon the Transit Effectiveness Project,

- A new street grid modeled on standard city blocks and using the format of the Better Streets Plan to ensure safe, attractive and walkable streets,
- connections to the City's Bicycle Plan network, complemented by extensive new trails, paths and routes, and incorporate the Bay Trail and the Blue Greenway,
- Street and arterial capacity and infrastructure upgrades to efficiently manage the current and Project-generated traffic, goods movement and on-street parking, accommodating needs for expansion while maintaining a strong transit, pedestrian and bicycle mode split and minimizing impacts on surrounding areas,
- A new bridge over Yosemite Slough connecting Hunters Point and Candlestick Point exclusively for BRT, bicycles and pedestrians, except on game days only, when automobiles will use a portion of the bridge. Renderings of the bridge on both game days and non-game days are detailed in <u>Attachment E</u>,
- On-site Transportation Demand Management and a Intermodal Transit Center, and
- A program for phasing and long term management and operation of these networks during and after Project build-out.

#### Next Steps

Over the next two months, public review and comment on the Project will continue at numerous public agencies and community meetings. We expect certification of the Project's Final Environmental Impact Report in April/May of 2010, with final Project approvals in May/June of 2010.

#### List of Attachments:

Attachment A – Project Land Use Plan and Development Program

- Attachment B Project Transit Network
- Attachment C Project Bike Network
- Attachment D Project Pedestrian Network
- Attachment E Yosemite Slough Bridge (Game Day and Non-Game Day)



#### Attachment B Project Transit Improvements



### Attachment C

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LELAND

To Balboa

Park BART

GENEVA AV

NOOLSE

DWIGHT

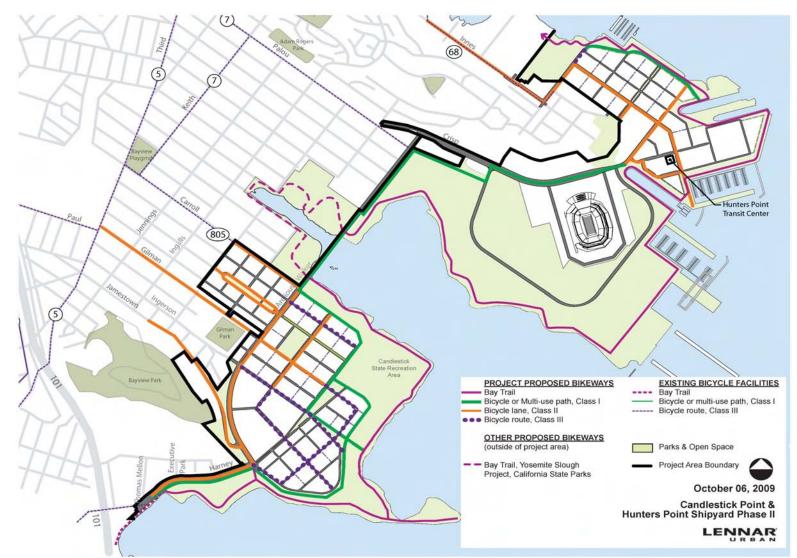
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**Project Boundary** 

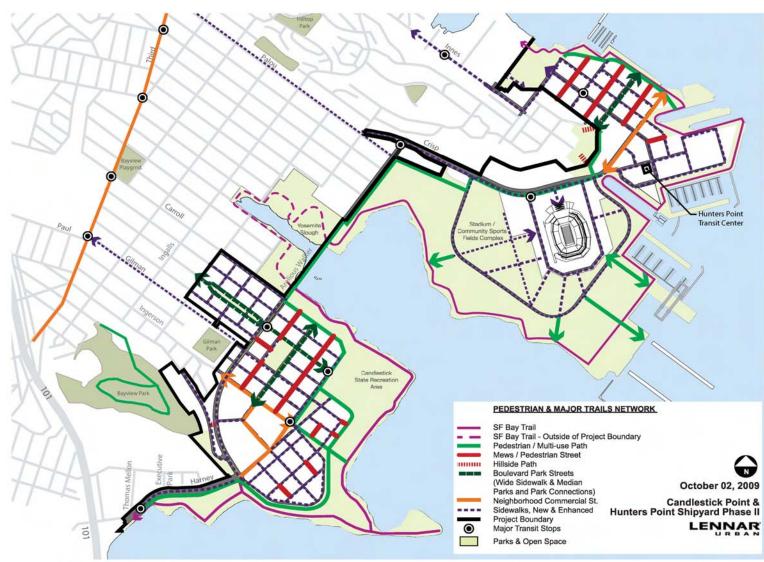
New Traffic Signal

#### Project Roadway Improvements INDIA BASIN Repave and restripe existing roadway Palou Avenue New INES Roadways into HPS Improvements 5 Modified 4 Lane Roadway SAN BRUNO SPEAR R Gilman Avenue Improvements TIMI Ingerson Avenue Improvements SOUTH BASIN MANSELL Jamestown Avenue Improvements Transportation New 4 Lane Management Roadway System Yosemite Slough Bridge Auto use on 49ers game days only BLANKEN XECUTIVE PARK LEGEND Project Improvement Bayshore Transit Center Harney Way BEATTY Widening

#### Attachment D Project Bike Improvements



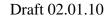
#### Attachment E Project Pedestrian Improvements



### Attachment F Yosemite Slough Bridge (Non-Game Day)



### Attachment F



#### Yosemite Slough Bridge (Game Day)









# CANDLESTICK POINT/ HUNTERS POINT SHIPYARD PHASE 2

### SFMTA Board April 6, 2010







### **Process**

- 17+ Years of Communitybased and Interagency Planning
- Major Milestones
  - Conceptual Framework
  - Proposition G
  - Draft Transportation Plan
  - Financing Plan
  - Urban Design Plan
  - Transportation Workshop Series
  - SB 792
  - Draft EIR
- Ongoing Coordination with SFMTA on Capital and Operating Plan



In the last 3 years, more than 200 meetings have been held in the Bayview and throughout the City to discuss the Project, including more than 20 workshops focused on Transportation



### Process

### **Final Steps**

### January through May – Discussion

- PAC/CAC
- SFMTA Board Overview
- Multiple Commissions
- Board of Supervisors
- June
  - Joint SFRA/Planning Hearing
    - Certification of the EIR
    - Other Project Documents
  - Final Approvals at Multiple Boards, Commissions and Board of Supervisors

- 32% below market rate housing (3,345 units) at a range of income levels
- Rebuild of Alice Griffith with a 1 for 1 replacement of the existing units with no displacement of existing residents
- New and renovated replacement studio space for the Shipyard artists
- More than 300 acres of new and improved parks and open space
- More than \$229 million in transportation improvements
- Opportunity site for a new 49ers stadium

	HUNTERS POINT SHIPYARD	CANDLESTICK	TOTAL
Units	2,660	7,850	10,500
Neighborhood Retail (sq.ff.)	125,000	125,000	260,000
Regional Retail (sq.ft.)		635,000	635,000
Artist's Space (sq.ff.)	255,000		255,000
Office/R&D (sq.fl.)	2,500,000	150,000	2,650,000
-iotel (sq.ft.)	24	160,000	150,000
Arena (sq.ft.)	12 I.	75,000	75,000
Open Space (acres)	231.6	104.8	336.4

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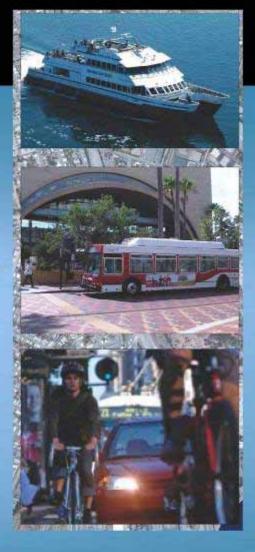
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### LAND USE PLAN / DEVELOPMENT PROGRAM



Project Mode Split Goal - Weekday PM Peak Hour				
Mode	SD-3 Mode Split	Project Travel Behavior Goal	Difference	
Auto	66%	45%	-21%	
Transit	16%	30%	+14%	
Walk	16%	20%	+4%	
Bike	2%	5%	+3%	
Total	100%	100%		

6.8



_	MIXED USE
	RETAIL / COMMERCIAL
	LOW RISE RESIDENTIAL
	MID-HIGH RESIDENTIAL
	RESEARCH & DEVELOPMENT
-	COMMUNITY USE

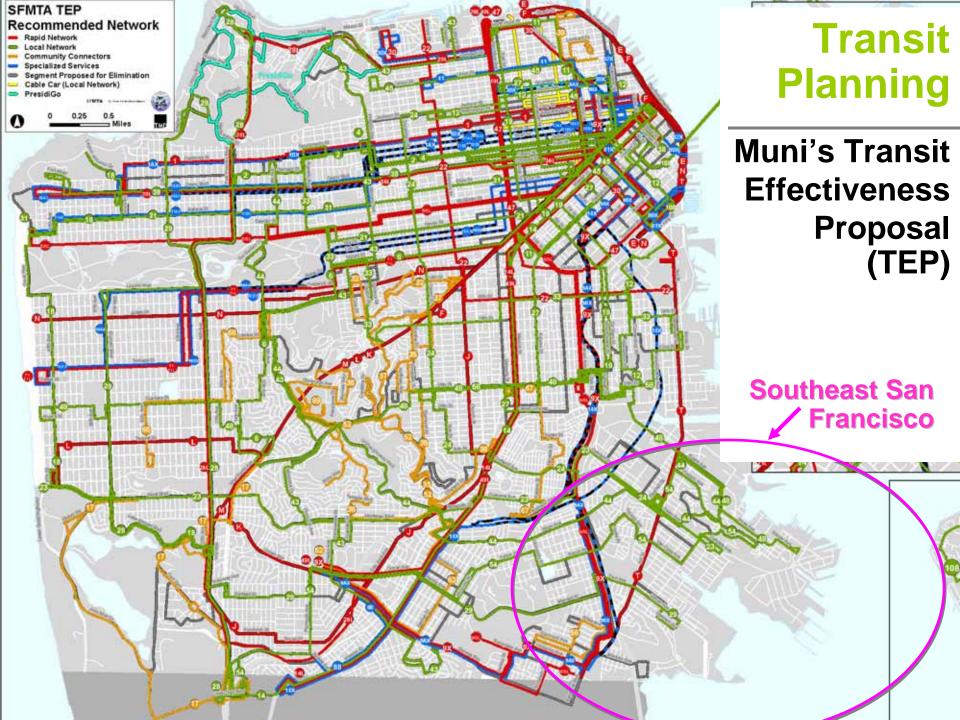
## **Transit**







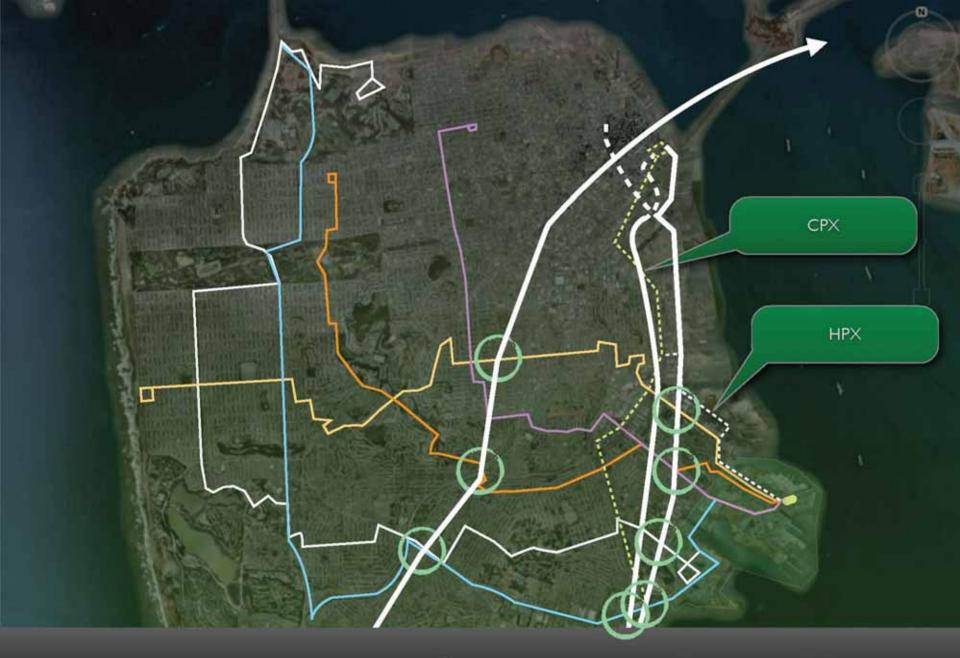










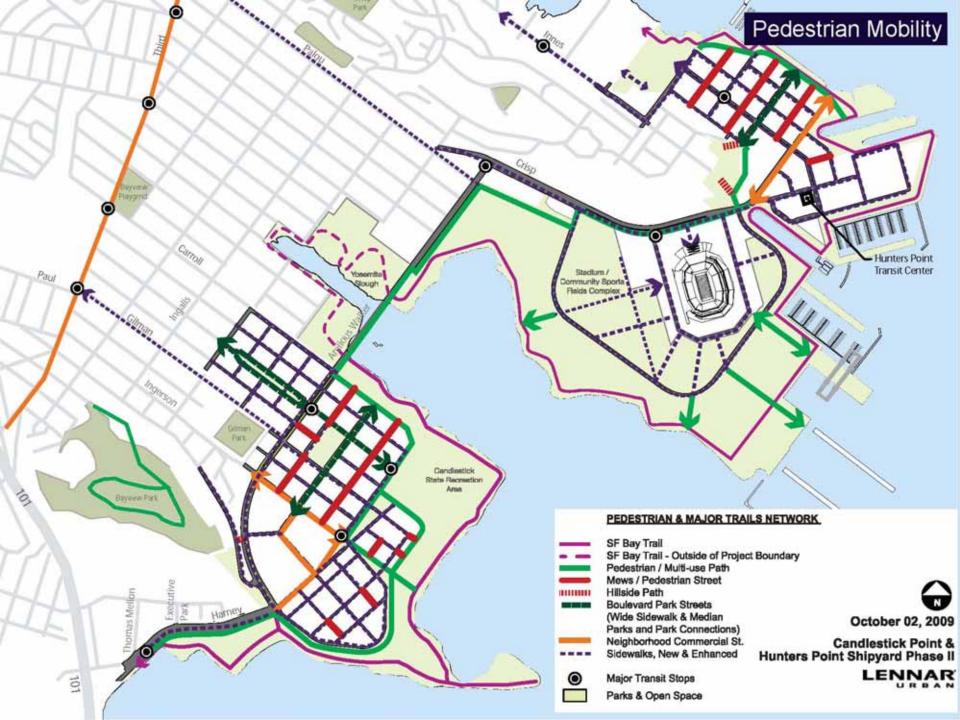




### **Transit Plan**

## **Pedestrian**





## **Yosemite Slough Bridge**



Typical Bridge Condition



Game-day Bridge Condition

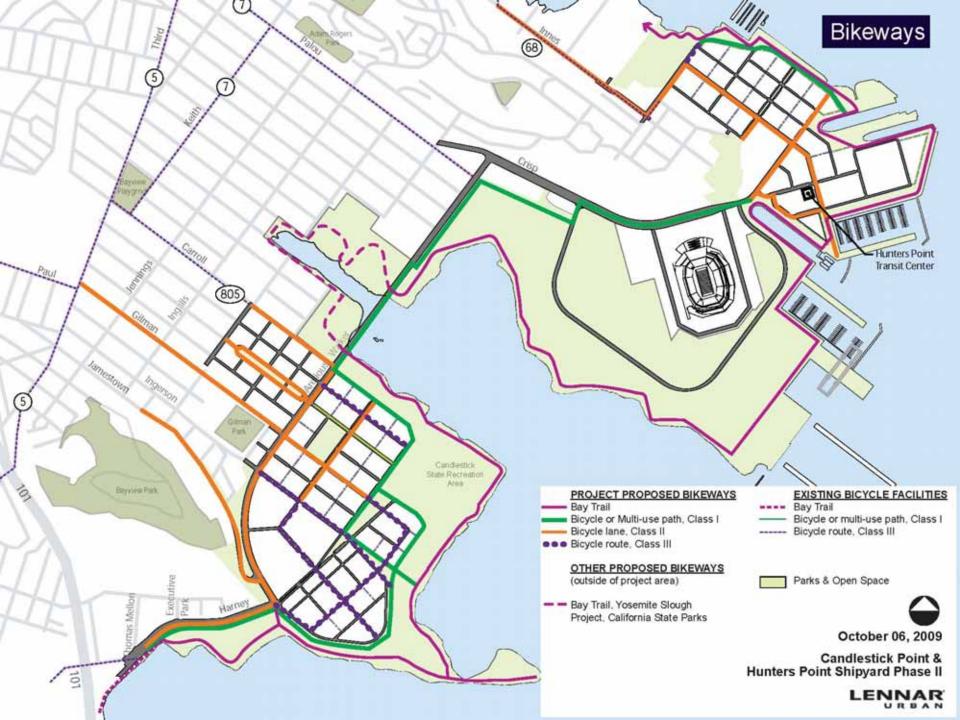






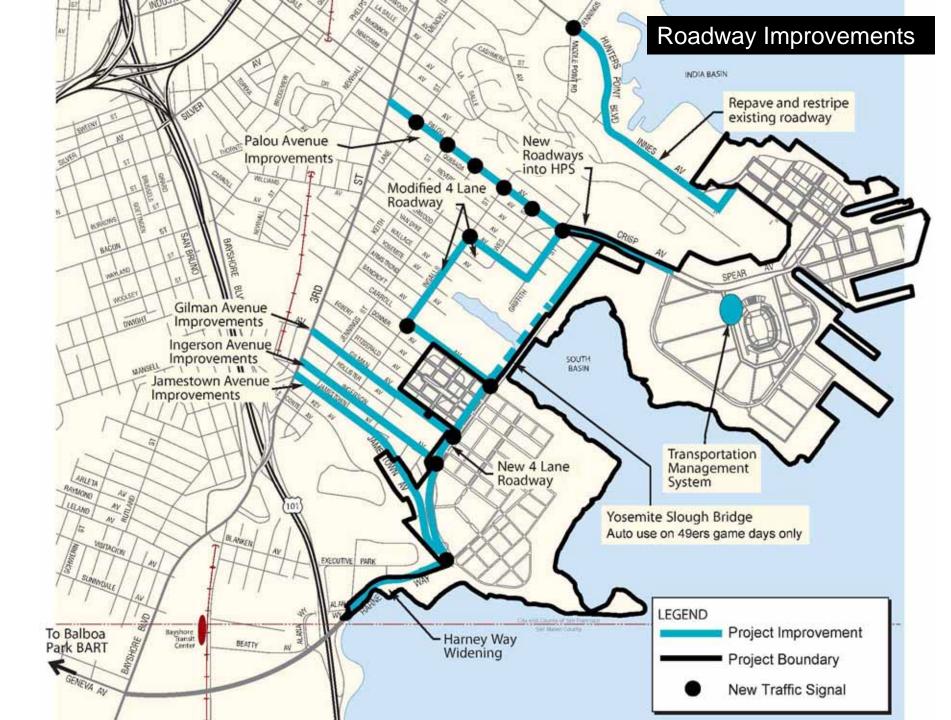






## Automobiles





### Street Types – Mid-block Break

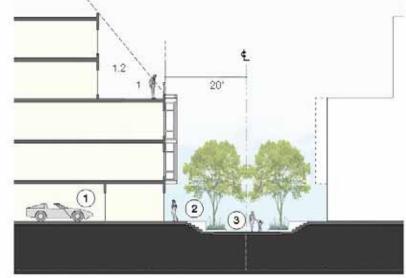




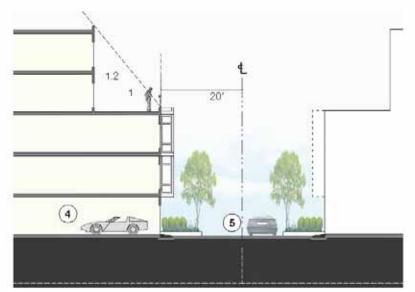


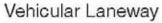


- (1) Podlum Parking
- (2) Raised Patio
- Public Walkway 10' Width
- ④ Garage Parking
- Public Laneway 20' Width



Pedestrian Mews







### Street Types – Retail



### **Street Types – Boulevard Streets**



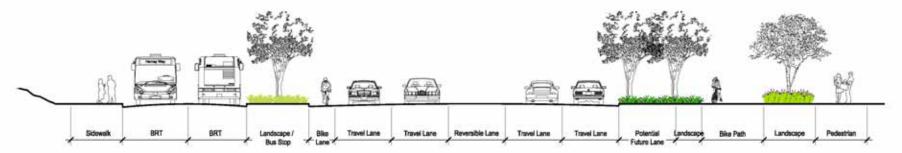
(ii) Private terraces, porches & gardens

1 Pedestrian lighting

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#### CANDLESTICK POINT/HUNTERS POINT SHIPYARD



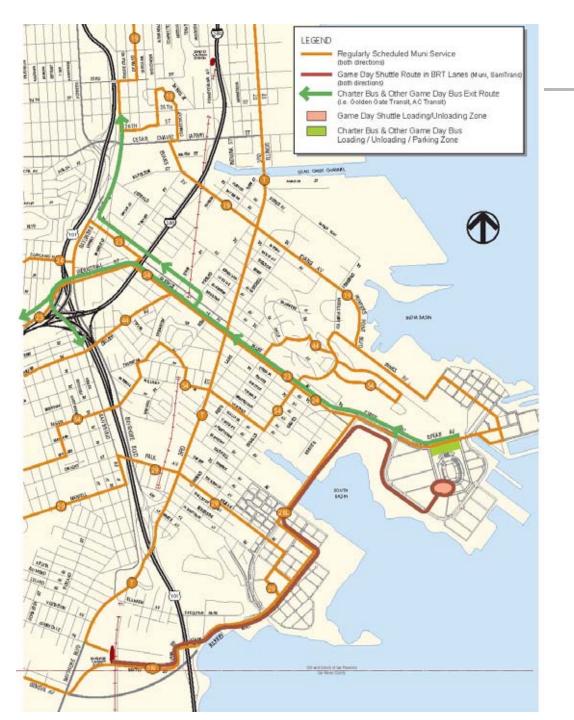
Section A - Proposed





Harney Way





## **Game Day Transit**



### Post-game Auto Exit Capacity

### Transportation Demand Management (TDM)





Pedestrian Friendly

**Bicycle Facilities** 



Carshare / Vanpool



Public Transit



Smart Technology



## **Project Financing**

- Private Capital \$711 million
- Land Secured Tax Exempt Financing that would not exist "but for" the Project:
  - »»Tax Increment Financing \$953 million
  - »»Mello Roos Community Facility District \$577 million
- No recourse to the City's General Fund

## **Project Financing**

## Uses of Funds – \$2.2 Billion Total

- Public Infrastructure \$1.2 Billion
  - Utility Infrastructure
  - Demolition and Site Grading
  - Transportation Improvements
  - Parks and Open Space
- Below Market Housing \$481 million
- Additional Community Benefits \$83 million
- Other Costs \$422 million
  - Community and Public Facilities
  - Project Planning and Entitlements
  - Governmental Fees
  - Marketing, Project Management, Property Management and Closing Costs

## **City Fiscal Impacts**

- New revenues will exceed costs to the City for services and operations
  - \$271 million net cumulative general fund surplus
  - \$20 to \$30 million annual surplus at Buildout
- 1,519 average annual construction jobs
- 10,730 New Permanents Jobs
- New General Fund revenues will be adequate to cover operations and maintenance, capital and facilities costs associated with enhanced transit service